

STATE OF VERMONT  
PUBLIC SERVICE BOARD

Docket No. 7619

Petition of National Mobile Communications,     )  
Inc., d/b/a Sovernet Communications, for         )  
designation as an Eligible Telecommunications     )  
Carrier in areas served by non-rural telephone     )  
companies under the Telecommunications Act        )  
of 1996   )

Order entered: 7/19/2011

**PROCEDURAL ORDER RE: PROTECTIVE AGREEMENT**

National Mobile Communication Corp., d/b/a Sovernet Communications ("Sovernet"), has information that it alleges is of a confidential and proprietary nature and that it has been, or may be, asked to provide to the Public Service Board ("Board"), the Vermont Department of Public Service ("Department" or "DPS") and certain other parties (Sovernet, the DPS, and each other party will be sometimes referenced herein, where the context requires, as a "Party" and collectively as the "Parties"). To preserve the confidentiality of that information while facilitating disclosure of information in this proceeding, the Parties have entered into a Protective Agreement, dated as of June 14, 2011, and amended on June 17, 2011, attached hereto (the "Protective Agreement"). Schedule I of the Protective Agreement, as may be amended in accordance with the terms of the Protective Agreement, describes information that Sovernet alleges may cause it financial or competitive harm, if disclosed on the public record (which information is stated as Schedule I, as amended from time to time, and is herein referenced as the "Allegedly Confidential Information").

Pursuant to that Protective Agreement and to preserve the confidentiality of Allegedly Confidential Information, Sovernet, the Department, and such other parties that have executed the Protective Agreement request that the Board issue a Protective Order implementing the terms and procedures of the Protective Agreement.

We find good cause to order implementation of the Protective Agreement and find that such Agreement is appropriate, useful and reasonable, but with the following clarification. Today's Protective Order shall govern only the protection of documents and information exchanged among the parties related to Sovernet's compliance filing made June 14, 2011. If a Party wishes to keep confidential any material that is filed with the Board for its consideration of Sovernet's compliance with the Board's April 15, 2011, Order designating it an Eligible Telecommunications Carrier, that Party must present a properly supported motion for protection of that material.

Therefore, IT IS HEREBY ORDERED that Allegedly Confidential Information provided by Sovernet pursuant to the Protective Agreement shall be treated in this proceeding as follows:

1. The Protective Agreement, filed with the Board on June 14, 2011, and as amended June 17, 2011, and attached hereto is approved and adopted as part of this Order.
2. For each document that Sovernet wishes to treat as Allegedly Confidential Information, Sovernet must submit a detailed, document-specific (or information-specific) averment of the basis for such treatment, which addresses the following, to the extent that Sovernet relies upon that factor as the basis for an assertion of confidentiality:
  - a. Identification of the specific document or information for which confidential treatment is sought;
  - b. Explanation of the degree to which the document or information contains a trade secret or other commercially sensitive information, or is privileged;
  - c. For documents and information alleged to contain trade secrets or other commercially sensitive information,
    - i. the extent the information is known outside Sovernet,
    - ii. the extent the information is known by employees and independent contractors,
    - iii. the measures taken to guard secrecy,
    - iv. the value of the information to Sovernet and competitors,
    - v. the amount of effort or money used to develop the information,

- vi. the ease or difficulty of others in acquiring or duplicating the information, and
  - vii. an explanation of how disclosure of the information could result in cognizable harm sufficient to warrant a protective order;
- d. Justification of the period during which Sovernet asserts that material should not be available for public disclosure;
  - e. Explanation of whether partial disclosure, or disclosure of redacted versions, can adequately protect the Allegedly Confidential Information; and
  - f. Any other information that Sovernet believes may be useful in assessing whether the document or information should remain confidential.

3. If a party wishes to file any correspondence or documentation, including any testimony or exhibits that include or otherwise disclose Allegedly Confidential Information, that party must give five-business-days' advance notice to counsel for the party or other person that designated the information as Allegedly Confidential. Any party may move the Board for an order that the correspondence, documentation, testimony or exhibits be filed under seal or under other conditions to prevent unnecessary disclosure.

- a. If such motion is filed within the five-business-days' advance notice period, the proponent of the correspondence or documentation, including any testimony and exhibits, shall place them in a sealed record by filing such documents in sealed envelopes or other appropriate sealed containers on which shall be endorsed the caption and docket number of the proceeding, the nature of the contents (exhibit, report, etc.) and a statement that it shall not be opened or released from custody of the Clerk of the Board except by order of the Board. Notwithstanding such a statement, the members of the Board, and any employee or consultant specifically authorized by the Board to assist the Board in this proceeding and any Hearing Officer appointed to this Docket, may have access to such sealed Allegedly Confidential Information, but shall not disclose the contents of any such sealed information to any person who has not agreed to be bound by the Protective Agreement. The Board will then determine whether the subject correspondence or documents should continue to be treated as confidential information and, if so, what protection, if any, may be afforded to such information.

- b. If no such motion is filed by the end of the five-business days' advance notice period, the correspondence or documentation may be filed as a document available for public access.

4. At any hearing or conference in this proceeding, no witness may be questioned with respect to any Allegedly Confidential Information unless examining counsel has provided advance notice to counsel for Sovernet. To the extent possible, such notice shall be given prior to the commencement of the hearing or conference. Any party may move the Board for an order that the correspondence, documentation or testimony be received *in camera* or under other conditions to prevent unnecessary disclosure. If such motion is made, the Board will then determine whether the correspondence or document should be received *in camera* or subject to other protection.

5. Upon receipt of an executed Protective Agreement signature form, that is, either Schedule IIa or IIb to the Protective Agreement, counsel for Sovernet shall forward one copy of the form to the Clerk of the Board.

6. All documents filed with the Board that are subject to the Protective Agreement as Allegedly Confidential Information and any documents that discuss or reveal documents that constitute Allegedly Confidential Information shall be placed in a sealed record by filing such information in sealed envelopes or other appropriate sealed containers on which shall be endorsed the caption and docket number of the proceeding, the nature of the contents (compliance filing discovery response, report, etc.) and a statement that it shall not be opened or released from custody of the Clerk of the Board except by order of the Board. Notwithstanding such a statement, the members of the Board, and any employee or consultant specifically authorized by the Board to assist the Board in this proceeding and any Hearing Officer appointed to this Docket, may have access to such sealed Allegedly Confidential Information, but shall not disclose the contents of any such sealed information to any person who has not agreed to be bound by the Protective Agreement.

7. The Board will retain jurisdiction to make such amendments, modifications and additions to this Order as it may, from time to time, deem appropriate, including any such amendments, modifications or additions resulting from a motion made pursuant to the Protective

Agreement. Any party or other person may apply to the Board for an amendment, modification or addition of this Order.

8. The Board cautions the parties that there must be a good-faith basis for all claims of confidentiality. Claims without such a basis may result in sanctions against the party making the unfounded claim. A party's public disclosure of information that it has designated as Allegedly Confidential may indicate that the party lacked a good-faith basis for that designation.

**SO ORDERED.**

Dated at Montpelier, Vermont, this 19<sup>th</sup> day of July, 2011.

|                        |   |                |
|------------------------|---|----------------|
| <u>s/James Volz</u>    | ) |                |
|                        | ) | PUBLIC SERVICE |
|                        | ) |                |
| <u>s/David C. Coen</u> | ) | BOARD          |
|                        | ) |                |
|                        | ) | OF VERMONT     |
| <u>s/John D. Burke</u> | ) |                |

OFFICE OF THE CLERK

FILED: July 19, 2011

ATTEST: s/Susan M. Hudson  
Clerk of the Board

*NOTICE TO READERS: This decision is subject to revision of technical errors. Readers are requested to notify the Clerk of the Board (by e-mail, telephone, or in writing) of any apparent errors, in order that any necessary corrections may be made. (E-mail address: psb.clerk@state.vt.us)*